

## Message Text

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51

ACTION ARA-20

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-07 H-03 INR-10 L-03

NSAE-00 NSC-10 PA-04 RSC-01 PRS-01 SPC-03 SS-20

USIA-15 ACDA-19 IO-14 AID-20 PC-15 AEC-11 SCI-06

SCEM-02 EPA-04 CEQ-02 COME-00 EB-11 LAB-06 SIL-01

INT-08 AGR-20 TRSE-00 OMB-01 CIEP-02 STR-08 DLOS-06

DRC-01 /255 W

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R 241736Z NOV 73

FM AMEMBASSY LIMA

TO SECSTATE WASHDC 7867

INFO ALL OAS CAPITALS 009

USMISSION USUN

AMEMBASSY GEORGETOWN

AMEMBASSY NASSAU

USCINCSO

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FROM USDEL

E.O. 11652: N/A

TAGS: PFOR, OAS

SUBJ: PHASE III OAS SPECIAL COMMITTEE - REPORT NO. 3

1. SUMMARY. DESPITE OCCASIONAL EFFORTS BY SUB-COMMITTEE CHAIRMEN, THE SPECIAL COMMITTEE CONTINUES TO PROGRESS AT THE SAME SERENE PACE IT KEPT IN THE WASHINGTON PHASE. THE PERUVIANS HAVE CONTINUED TO PUSH THEIR PET PROJECTS, THOUGH GENERALLY WITH NEW AND WELCOME FLEXIBILITY. BRAZIL, GUATEMALA, URUGUAY, VENEZUELA, MEXICO, THE U.S. AND ECUADOR HAVE BEEN MAJOR PARTICIPANTS IN AMENDING AND MORE OFTEN THAN NOT SOFTENING THE PERUVIAN INITIATIVES. THE RESULTS AS OF THE LIMITED OFFICIAL USE

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EVENING OF NOVEMBER 23 HAVE BEEN SATISFACTORY FROM THE U.S.

POINT OF VIEW. END SUMMARY.

2. MORNINGS HAVE BEEN DEVOTED TO DEBATE AND NEGOTIATION ON THE RIO TREATY (IN THE GENERAL SUBCOMMITTEE) AND AFTERNOONS HAVE BEEN TAKEN UP WITH CONSIDERATION OF PRINCIPLES (IN SUBCOMMITTEE I). THE GENERAL SUBCOMMITTEE HELD A BRIEF CEREMONY OF HOMAGE TO PRESIDENT KENNEDY ON NOVEMBER 22. IN ADDITION, A MEETING OF SUBCOMMITTEE III WAS HELD NOVEMBER 23. THIS CABLE SUMMARIZES ACTIVITIES OF THE GENERAL AND FIRST SUBCOMMITTEES, WHICH ARE COMPOSED OF CHIEFS OF DELEGATION. A SEPARATE CABLE COVERS THE DELIBERATIONS OF SUBCOMMITTEE III ON STRUCTURE.

RIO TREATY.

3. THE PERUVIAN SPEECH OF NOVEMBER 20 (LIMA 8493) WAS FOLLOWED THE NEXT DAY BY SPEECHES BY THE REPRESENTATIVES OF JAMAICA AND BARBADOS, THE ONLY TWO OAS MEMBERS WHICH ARE NOT ALSO PARTIES TO THE RIO TREATY. BOTH WENT BEYOND PERU; THEY WERE DUBIOUS OF THE NEED OR DESIRABILITY OF CONTINUING THE TREATY. LIKE PERU, THEY TOOK THE LINE THAT LATIN MILITARY POWER ADDS LITTLE TO U.S. STRENGTH AND THUS "ALLIANCE" IS UNNECESSARY. FURTHERMORE, THE U.S. WILL PROTECT LATIN AMERICA IN ANY CASE, BECAUSE IT IS IN ITS SELF-INTEREST TO DO SO. WHY RISK BRINGING LATINS INTO DISPUTES WHICH ARE NONE OF THEIR BUSINESS? BARBADOS ALSO CLAIMED THAT THE TREATY WAS MADE USELESS BY THE FACT THAT THE U.S. DOES NOT CONSULT AS IT SHOULD, AS SHOWN IN THE RECENT ALERT OF TROOPS IN THE MIDDLE EAST CRISIS. (SIC)

4. THE SPECIAL COMMITTEE THEN GOT DOWN TO AN ARTICLE-BY-ARTICLE ANALYSIS AND NEGOTIATION. ARTICLE 1 WAS APPROVED AS IT NOW STANDS IN THE TREATY WITHOUT OBJECTION. ARTICLE 2 HAS BEEN MORE TROUBLESOME. PERU, MEXICO, ARGENTINA, GUATEMALA AND BRAZIL ALL PUT FORWARD DRAFTS. AT COB NOVEMBER 23 NO DRAFT HAD BEEN ACCEPTED, BUT ARTICLE 2 OF THE CURRENT OAS CHARTER AND ARTICLES 34 AND 35 OF THE UN CHARTER FORM THE BASIS OF DISCUSSION. IN WORKING GROUPS THE U.S. SUPPORTED THE MEXICAN PROPOSAL, WHICH RETAINED WORDING TO THE EFFECT THAT THE INTER-AMERICAN SYSTEM'S PEACEKEEPING PROCEDURES SHOULD BE UTILIZED BEFORE A DISPUTE WOULD BE REFERRED TO THE UN, BUT EXPLICITLY RECOGNIZING THE RIGHT TO TAKE DISPUTES TO THE UN.

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PURPOSES AND PRINCIPLES.

5. THE SPECIAL COMMITTEE HAS COMPLETED WORK ON TWO SUB-PARAGRAPHS PROPOSED BY PERU.

A. THE FOLLOWING HAS BEEN ADDED TO THE LIST OF "PURPOSES" (ART. 2): "TO COOPERATE IN PROSCRIBING NUCLEAR WEAPONS IN

LATIN AMERICA AND IN THE USE OF ATOMIC ENERGY FOR PEACEFUL PURPOSES TO PROMOTE INTEGRAL DEVELOPMENT."

B. THE FOLLOWING WAS ADDED AS A DRAFT PRINCIPLE (ART. 3):  
"TO PRESERVE THE QUALITY OF THE ENVIRONMENT AND TO MAKE EVERY EFFORT TO ENSURE THAT THEIR ENVIRONMENTAL POLICIES AND THE ACTIVITIES CARRIED OUT WITHIN THEIR JURISDICTION OR UNDER THEIR CONTROL DO NOT THREATEN OR DAMAGE THE ENVIRONMENT OR THE DEVELOPMENT POTENTIAL OF OTHER STATES OR ZONES SITUATED OUTSIDE THEIR JURISDICTION". THE US. JOINED THE CONSENSUS IN BOTH CASES, MAKING THE USUAL RESERVATION THAT ALL DECISIONS ARE TENTATIVE AND AD REFERENDUM.

6. TWO OTHER PRINCIPLES ARE ALSO UNDER CONSIDERATION:

A. THE US. WHOLEHEARTEDLY SUPPORTED A VENEZUELAN PROPOSAL ON LABOR, WHICH IS SUBSTANTIALLY THE SAME AS IN THE CURRENT CHARTER'S ART. 43 (B). WE EXPRESSED RESERVATIONS ABOUT A PERUVIAN ADDITION WHICH WOULD PROVIDE FOR "ACCESS OF WORKERS TO OWNERSHIP, MANAGEMENT AND PROFITS OF THE COMPANY", BUT HAVE SINCE INDICATED OUR ACCEPTANCE OF A CONSIDERABLY WATERED DOWN VERSION WHICH WOULD INCLUDE PHRASE "IN ACCORDANCE WITH NATIONAL LAWS".

B. THE PERUVIAN PROPOSAL ON NATURAL RESOURCES INCLUDED THE SUBSTANCE OF PARA 1 OF UN RESOLUTION 1803. WE POINTED OUT THE RELEVANCE OF OTHER PORTIONS OF THAT RESOLUTION (PARTICULARLY PARAS 4 AND 8) AND DRAFTED AN ADDITION TO PERU'S PROPOSAL SUMMARIZING THE KEY POINTS WE FELT SHOULD BE INCLUDED. WE ALSO SAID THAT THE BEHAVIOR OF SOVEREIGN COUNTRIES WITH RESPECT TO THEIR NATURAL RESOURCES REQUIRES STUDY BY ALL IN LIGHT OF THE RELIANCE OF ALL COUNTRIES ON IMPORTS OF NATURAL RESOURCES FOR MAINTAINING THEIR WAY OF LIFE. MATTER HAS GONE TO WORKING LIMITED OFFICIAL USE

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GROUP FOR MESSAGE.

COMMENT.

7. DEBATE CONTINUES SATURDAY, NOVEMBER 24. SENTIMENT IS GROWING FOR TERMINATION OF THIS PHASE ON DECEMBER 1. SHOULD THIS PLAN OBTAIN GENERAL AGREEMENT, MUCH OF THE REMAINDER OF OUR STAY IN LIMA WILL BE TAKEN UP WITH PREPARATION OF A REPORT TO THE GOVERNMENTS. A FIRST REVIEW OF THE RIO TREATY WILL NOT BE COMPLETED HERE, THOUGH IT IS LIKELY THAT A FIRST DRAFT OF THE CHARTER PRINCIPLES WILL BE FINISHED, SINCE ONLY ONE ADDITIONAL ITEM (LOS, AS INTRODUCED BY PERU) IS ON THE AGENDA.  
BELCHER

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## Message Attributes

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